

The main areas where we wish to add additional information are:

1. Water Pollution risks
2. Cumulative Impacts
3. Land use and biodiversity

1. Water Pollution

The valley of the River Tas is an exceptional environment, with its rare chalk stream and fragile population of native crayfish. Its biodiversity is dependent on the purity of water sources - streams and ditches - flowing into it. The entire eastern catchment of the river will be affected by the East Pye proposals, including the BESS and Sub Station at Great Moulton. Research at a SSSI site in Gwent, Llanwern solar plant, 3 years after generation began revealed very serious pollution from ground-mounted solar panels (1):

Cadmium and lead, both of which pose serious health hazards to people and wildlife, were found. East Pye has the additional risks posed by Battery Storage Systems and the Sub-station in the event of a fire or other emergency when pollutants would flood through the valley.

In an area where chalk aquifers provide a frequent summer water source and where businesses and residents in some places are totally dependent on private water supplies, including boreholes, this would be catastrophic.

Forngett Nature Matters recently participated in Earthwatch's Fresh Water Watch, helping to co-ordinate testing for nitrates and phosphates along the River Tas (September 2026). Currently low pollution levels in the headwaters of the river were found.

2. Cumulative impacts

The East Pye proposal does not stand alone. It is one of many proposals affecting the Tas Valley and South Norfolk – indeed many areas in Norfolk, Suffolk and Essex following the line of the proposed Norwich to Tilbury Pylon Line.

Piecemeal proposals for renewable energy projects threaten to destroy an entire environment and change ancient, rural communities into isolated pockets within an industrial energy factory extending for thousands of acres. South Norfolk and Broadlands Councils renewables map gives an outline of the scale:

<https://www.southnorfolkandbroadland.gov.uk/planning/renewables-mapping>

Some of these are:

1. Bloy's Grove Solar Farm on the outskirts of Swainsthorpe, 200 acres of farmland
2. East Pye Solar: 2,718-acres farmland, utility scale solar and battery energy storage system (BESS) and Sub-Station. Long Stratton, Hemphall, Great Moulton.
3. Norwich to Tilbury Pylons - Great Grid Upgrade, 180 km
4. Tasway Solar Energy Park proposed - Forngetts, Ashwellthorpe, Hapton, 3,600 acres,
5. Major Substation at Dunston 130MW Battery Energy Storage System
6. Converter Station at Swardeston.
7. Bracon Ash Solar Farm
8. Tasburgh Solar Farm.
9. Wacton Road BESS, Forngett St Peter.
10. Stoke Lane Solar Project - EDP Power Solutions proposal to create a 208-acre solar farm on farmland between Swainsthorpe and Stoke Holy Cross. In its initial plans, the developer said there were nine other projects within the vicinity of the proposed site.

11. Proposal for a 5,000 acre solar development near Gissing

All of these proposals involve the destruction of well established trees, hedges, ditches and verges – rich sources of biodiversity and carbon capture. Miles of well used Public Rights of Way are at risk. The sheer number of applications, their complexity, and at times what can feel like deliberate efforts to make consultations difficult, is exhausting. Many local people are effectively disenfranchised by the processes and those least able to cope with the on-line resources and intimidating face to face sessions are being most effectively silenced. We saw at the Hearings that this Applicant took some urging from the Examining Authority to consider making mapping and other information more accessible.

3. Land use and biodiversity.

The Applicant said at the Hearings that they could not source sufficient land for the scheme in this area by keeping to the preferred criteria of avoiding the use of land suitable for high quality food production and with environmental sensitivity. So they changed the criteria meaning that thousands of acres of the most productive land for food production may be taken out of use. If this clear disregard for guiding criteria is allowed to stand it could set a precedent for other proposals in the area, including Tasway Solar Energy (3,600 acres). There are serious implications for food security and shockingly this is being repeated in many areas of this country. The reality, demonstrated by the Applicant, is that this area can not provide enough suitable land for a development of this scale. The irony is that smaller developments may have been acceptable to communities, but would not have generated the profit the Applicant seeks.

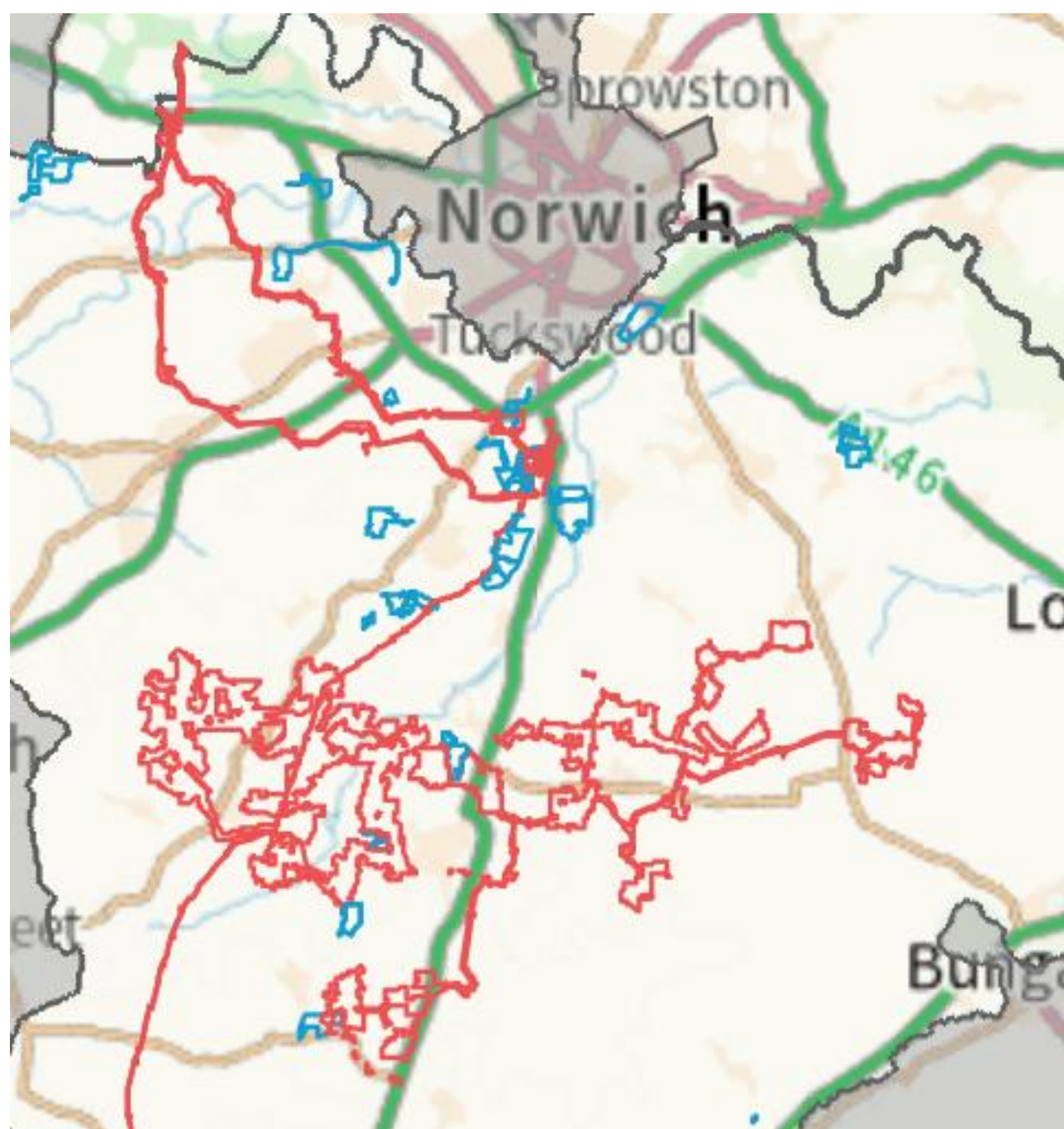
Research reported by Carvalho et al (2.) shows that ground-mounted solar panels results in changes to the soils under them. These include compaction, reduced plant cover and changes in soil chemistry. These affect both biodiversity and water run-off. The paper also refers to the need for further research on the impacts of Battery Storage Systems on soils.

Finding independent biodiversity data on the impact of ground-mounted solar developments is very difficult. There is a conflict of interests when much of the research is commissioned by solar developers and carried out by organizations that make a significant amount of their income by working for solar developers. Conflicts of interest are not regular noted in research.

The area proposed for development by the Applicant has a significant Barbastelle bat population. The research in Gwent (1) demonstrated severe declines in bat activity around the solar development there and other research has raised concerns about the damaging impacts of extensive solar layouts on bat populations (3, 4).

1. Gwent Wildlife Trust (2025) News - New findings reveal extensive environmental damage from solar plants as Gwent Levels waterways face another threat

2. Carvalho, F., Montag, H., Bentley, L., Šarlej, R., Broyd, R.C., Blaydes, H., Cattin, M., Burke, M., Wallwork, A., Ramanayaka, S., White, P.C.L., Sharp, S.P., Clarkson, T. and Armstrong, A. (2024). Plant and soil responses to ground-mounted solar panels in temperate agricultural systems. *Environmental Research Letters*. doi: [REDACTED] ada45b.
3. Tinsley, E., Froidevaux, J.S.P. and Jones, G. (2024). The location of solar farms within England's ecological landscape: Implications for biodiversity conservation. *Journal of Environmental Management*, [online] 372, p.123372. doi: [REDACTED].
4. Barré, K., Baudouin, A., Froidevaux, J.S.P., Chartendrault, V. and Kerbiriou, C. (2023). Insectivorous bats alter their flight and feeding behaviour at ground-mounted solar farms. *Journal of Applied Ecology*. doi: [REDACTED].



LETTER • OPEN ACCESS

Plant and soil responses to ground-mounted solar panels in temperate agricultural systems

To cite this article: Fabio Carvalho *et al* 2025 *Environ. Res. Lett.* **20** 024003

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OPEN ACCESS

RECEIVED
8 October 2024REVISED
6 December 2024ACCEPTED FOR PUBLICATION
31 December 2024PUBLISHED
10 January 2025

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Plant and soil responses to ground-mounted solar panels in
temperate agricultural systems

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Keywords: ecosystem services, energy transition, land use change, photovoltaic panels, soil carbon storage, soil health, solar energySupplementary material for this article is available [online](#)

Abstract

In the move to decarbonise energy supplies to meet Net Zero targets, ground-mounted solar farms have proliferated around the world, with uncertain implications for hosting ecosystems. We provide some of the first evidence on the effects of ground-mounted solar panels on plant and soil properties in temperate agricultural systems. We sampled 32 solar farms in England and Wales in summer 2021. Plant cover and aboveground biomass, as well as soil nutrients and physiochemical properties, were quantified on land underneath solar panels, in the gaps between rows of solar arrays, and in control land (pasture) adjacent to three solar farms. Plant cover and aboveground biomass were significantly lower under solar panels than in the gaps between solar arrays and in pastures. Soil compaction was 14.4% and 15.5% higher underneath solar panels than in gaps and pastures, respectively. Soil organic carbon was 9% lower under solar panels than in gaps, while particulate organic matter was 29.1% and 23.6% lower under solar panels than in gaps and pastures, respectively. Soil mineral nitrogen was 30.5% higher under solar panels than in gaps, while soil (plant-available) phosphorus was approximately 60% higher in solar farm soils than in pasture soils. Reductions in solar radiation and changes to microclimate caused by solar panels may be driving lower plant productivity and growth, with consequences for nutrient cycling and soil properties. However, impacts must be considered in light of the previous land use and the total land area under solar panels, in the gaps between solar arrays, and around the margins of the solar farm. Our findings can inform solar farm design and management options (e.g. increase the proportion of land unaffected by solar panels, enhance plant cover under solar panels) to ensure the long-term provision of ecosystem services (e.g. soil carbon storage) within this fast-growing land use.

1. Introduction

The global deployment of renewable energy technologies has accelerated in the last decade in response to expanding policy support, growing energy security concerns, and the need to meet Net Zero targets

to mitigate climate change (IEA 2024). Solar photovoltaic (PV) technologies are currently leading this growth in renewable energy (Ember 2024), mostly in the form of ground-mounted solar farms due to policy incentives for large-scale developments and declining module prices (IEA 2023). The increase in

solar farm development is expected to continue in the coming decades (Nijssse *et al* 2023) and is likely to intensify competition for land to produce food, generate energy, and conserve nature (Capellán-Pérez *et al* 2017). It is thus becoming increasingly important to quantify and understand solar farm impact on ecosystems, especially considering the potential to manage solar farms for positive environmental outcomes (Randle-Boggis *et al* 2020).

Solar farms are commonly built on agricultural land (Tinsley *et al* 2024) and managed as grasslands in temperate regions (Carvalho *et al* 2023, 2024a), offering both risks and opportunities for ecosystem health (Randle-Boggis *et al* 2020). Existing data indicate effects on microclimate and ecosystem processes (Armstrong *et al* 2016) and on plant and soil properties (Lambert *et al* 2021). For instance, the installation of PV arrays may have negative environmental impacts by disrupting soil aggregate stability and the native vegetation, resulting in topsoil erosion (Hernandez *et al* 2014). The removal of topsoil during construction can also reduce soil carbon (Choi *et al* 2020), nitrogen, and phosphorus (Geissen *et al* 2013), as well as increase soil bulk density and affect the soil's structural and hydraulic properties (Geissen *et al* 2013, Udom *et al* 2018). However, solar farms can also have positive environmental impacts, and have the potential to deliver several co-benefits beyond low-carbon electricity when compared to conventional fossil fuel sources (Turney and Fthenakis 2011). For instance, construction and land management techniques conducive to providing local biodiversity benefits (e.g. allocating space for semi-natural habitats) can help restore degraded habitats (Gazdag and Parker 2019, Semeraro *et al* 2020) and result in enhanced ecosystem services (Randle-Boggis *et al* 2020). Despite this recent evidence, relatively little is known of the effects of solar farms on plant and soil properties in temperate agricultural systems. This is an important knowledge gap since solar farms are expected to become increasingly common features of agricultural landscapes in coming decades as part of the low-carbon energy transition (IEA 2023).

The aim of this study was to investigate the effects of ground-mounted solar panels on plant and soil properties across solar farms in England and Wales. We compared plant (cover and aboveground biomass) and soil (organic carbon, mineral-associated organic matter (MAOM), particulate organic matter (POM), total nitrogen, C/N ratio, mineral nitrogen, nitrate, plant-available phosphorus, bulk density, and pH) properties from areas underneath solar panels to areas between rows of solar arrays and to control land adjacent to solar farms (permanent pasture) representing the previous land use. These properties are thought to broadly capture complex plant-soil interactions that drive the functioning of terrestrial ecosystems and the delivery of numerous ecosystem services

(Bardgett and Wardle 2010) and are commonly used as primary indicators of soil quality in national monitoring programmes (e.g. Emmett *et al* 2010).

2. Methods

2.1. Plant, soil, and climate data

We sampled 32 operational solar farms in England and Wales (figure 1) between June and September 2021 following standard protocols (Carvalho *et al* 2023). At each site, four replicate plots were randomly placed on land underneath solar panels ('under') and in between the rows of solar arrays ('gaps'; figure 1). In three sites (where permission was granted by landowners; figure 1), four additional plots were sampled in permanent pastures adjacent to these solar farms ('control'). Total plant cover (visual percentage estimation of vegetation cover within a quadrat as seen from above) and plant aboveground biomass (AGB) harvested at the soil surface with a pair of shears were sampled within 30 × 30 cm quadrats at each plot. Soils were sampled within the same quadrats to 10 cm depth and 5 cm diameter with a cylindrical metal corer. Four replicate soil samples were collected from each quadrat; three samples were homogenised in the laboratory for soil analyses and one sample was kept separate for bulk density measurements. Plant and soil properties directly linked to the delivery of multiple ecosystem services (e.g. biomass production, soil carbon storage, nutrient cycling) were estimated following standard published methods (table 1).

We adopted the soil classification system derived by Feeney *et al* (2023), based on the NATMAP vector dataset by Cranfield University (National Soil Resources Institute 2001), to characterise our sites by soil class. This soil classification captures key structural properties of soils, including texture, drainage, organic carbon/matter content, depth, flood risk, and the degree of modification from human activity (see supplementary material in Feeney *et al* 2023). Site-specific air temperature and rainfall data (annual averages for the 1991–2020 period provided on a 12 km British National Grid) were sourced from the UK's Met Office Climate Data Portal (<https://climatedataportal.metoffice.gov.uk/>).

2.2. Data analyses

All numerical analyses were performed in R 4.4.1 (R Core Team 2024). Plant and soil properties were either arcsine- (percentage variables converted to proportions; table 1) or log₁₀- (continuous variables; table 1) transformed to reduce skewness and the effect of outliers prior to analyses, which largely followed the ten-step protocol outlined in Zuur *et al* (2009) to implement model selection in linear mixed modelling

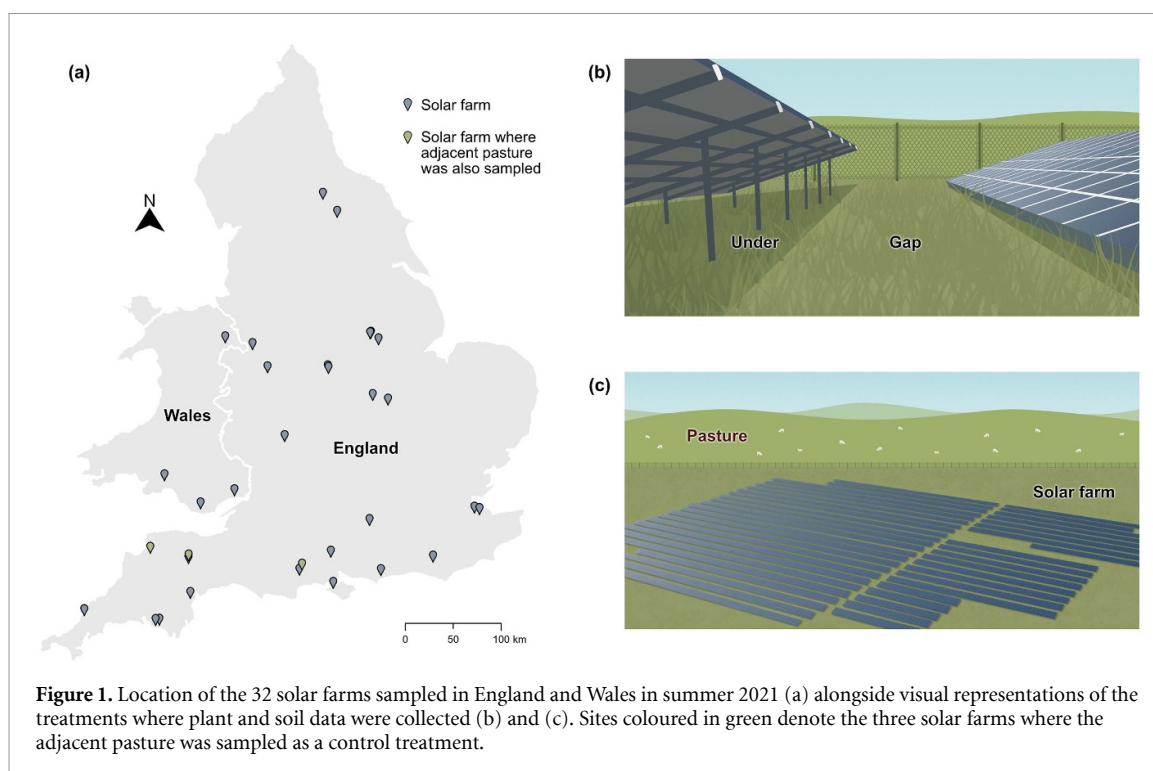


Table 1. Plant and soil properties measured on 32 solar farms in England and Wales in summer 2021. AGB = plant aboveground biomass, SOC = soil organic carbon, MAOM = mineral-associated organic matter, POM = particulate organic matter, N = nitrogen, P = phosphorus, BD = bulk density.

Property	Unit	Method	References
Plant cover	% cover	Visual plot-level estimation	Damgaard (2014)
AGB	Tonnes ha ⁻¹	Destructive harvesting & oven-drying (60°C to constant mass)	Sala and Austin (2000)
SOC	% dry soil	Dry combustion (Vario EL Cube Elemental Analyser, Elementary, Stockport, UK) after acid (HCl) treatment	Harris <i>et al</i> (2001) Nayak <i>et al</i> (2019)
MAOM	% dry soil	Organic matter fractionation by size	Cotrufo <i>et al</i> (2019)
POM	% dry soil	Organic matter fractionation by size	Cotrufo <i>et al</i> (2019)
Total soil N	% dry soil	Dry combustion (Vario EL Cube Elemental Analyser, Elementary, Stockport, UK)	Emmett <i>et al</i> (2008)
Soil C/N ratio	NA	Soil organic carbon divided by total soil nitrogen	Emmett <i>et al</i> (2008)
Soil mineral N	mg N kg ⁻¹ dry soil	2 M KCl-extraction (NH ₄ + NO ₃ estimation in an Auto Analyser, Seal-Analytics®, Southampton, UK)	Emmett <i>et al</i> (2008)
Soil nitrate	Proportion of mineral N	2 M KCl-extraction (NO ₃ estimation in an Auto Analyser, Seal-Analytics®, Southampton, UK)	Emmett <i>et al</i> (2008)
Soil Olsen P	mg P kg ⁻¹ dry soil	NaHCO ₃ -extraction (Auto Analyser, Seal-Analytics®, Southampton, UK)	Emmett <i>et al</i> (2008)
Soil BD	g dry soil cm ⁻³	Dried sample mass (110 °C for 24 h) over volume	Emmett <i>et al</i> (2008)
Soil pH	NA	Fresh soil pH in water (soil-water suspension)	Emmett <i>et al</i> (2008)

and address heterogeneity of variance and spatial correlation by testing different combinations of variance and auto-correlation structures.

We determined the effects of solar panels on plant and soil properties by testing the differences between the under and gap treatments ($n = 256$ per property; 32 sites $\times$ 4 replicates $\times$ 2 treatments) with linear mixed effects models fitted with the *nlme* package (Pinheiro and Bates 2023). Furthermore, we compared the two solar farm treatments (under and gap)

to a control treatment (pasture outside the boundaries of the solar farm) for three sites where data were available ($n = 36$ per property; 3 sites $\times$ 4 replicates $\times$ 3 treatments).

In addition to *treatment*, the fixed effects included variables to account for local conditions (*soil class*), differences in climate between sites (*mean annual air temperature* and *rainfall*), and time since land use conversion (*age of solar farms*). The variable *site* was fitted as a random effect. The models that used data

from the three sites with adjacent pasture (control) only included *treatment*, *mean annual rainfall* and the *age* of solar farms, since *site* and *soil class* were collinear and *air temperature* showed low variability (coefficient of variation = 2.1%). Marginal means and pairwise differences between treatments were then estimated with the *emmeans* package (Lenth 2023) after back-transforming plant and soil properties to their original units.

Finally, for the three sites with data available for the adjacent pasture, we weighted the marginal means of the under and gap treatments to provide a solar farm weighted mean of plant and soil properties by accounting for the proportion of land within the under and gap treatments. Weighted means were calculated by summing the product of the weights (i.e. the proportions of the under and gap areas to the total solar farm area) times the marginal mean value of each variable and divided by the sum of the weights. The under and gap treatments accounted, on average, for $33\% \pm 0.06\%$ (± 1 SD) and $37\% \pm 0.09\%$ (± 1 SD) of the land between the three sites, respectively.

3. Results

3.1. Effects of solar panels on plant and soil properties

Areas under solar panels showed lower plant cover and AGB, lower soil carbon—when measured as soil organic carbon (SOC) and POM—and lower soil C/N ratio than areas in the gaps between solar arrays (figure 2). Soils under solar panels were more compacted and lower in total nitrogen than in gap areas, while (plant-available) mineral nitrogen and nitrate were higher under solar panels than in the gaps (figure 2). There were no statistical differences in MAOM, soil (plant-available) phosphorus (Olsen P), and soil pH between the two treatments (figure 2).

Older solar farms (ages ranged between 0.3 and 10.1 years old) tended to show higher plant cover, MAOM, POM, and soil nitrate than younger sites, though most differences were only marginally significant (table A1). Wetter sites showed higher plant AGB and higher soil carbon and nitrogen (measured in their different forms) than drier sites, while wetter soils were less compacted and lower in pH than drier soils (table A1). Measures of soil carbon and nitrogen varied among soil classes, but differences in air temperature between the sampled sites had no influence on the measured plant and soil properties (table A1).

3.2. Solar farms vs pasture

In the three sites where data for the adjacent pasture were available (figure 1), there were few statistical differences in plant and soil properties between gap areas and pastures (figure 3(b)), but areas under solar panels revealed higher soil compaction and lower plant cover, AGB, and POM than pastures

(figure 3(a)). Solar farms generally showed higher soil (plant-available) nutrients than pastures, particularly Olsen P (figures 3(a) and (b)), though differences in mineral nitrogen and nitrate were only marginally significant (table A2). Rainfall had no influence on the results, but older sites showed marginally higher soil carbon and nitrogen (and marginally lower soil compaction) than younger sites (table A2).

When comparing solar farm weighted means (i.e. by accounting for the proportion of land under solar panels and in gap areas) to pasture means (table 2), SOC was slightly higher in solar farms than in pastures. In addition, the differences between the solar farm weighted means and the pastures were lower for plant cover, AGB, POM, and soil bulk density compared to the differences between the under areas and pasture (figure 3(a) and table 2).

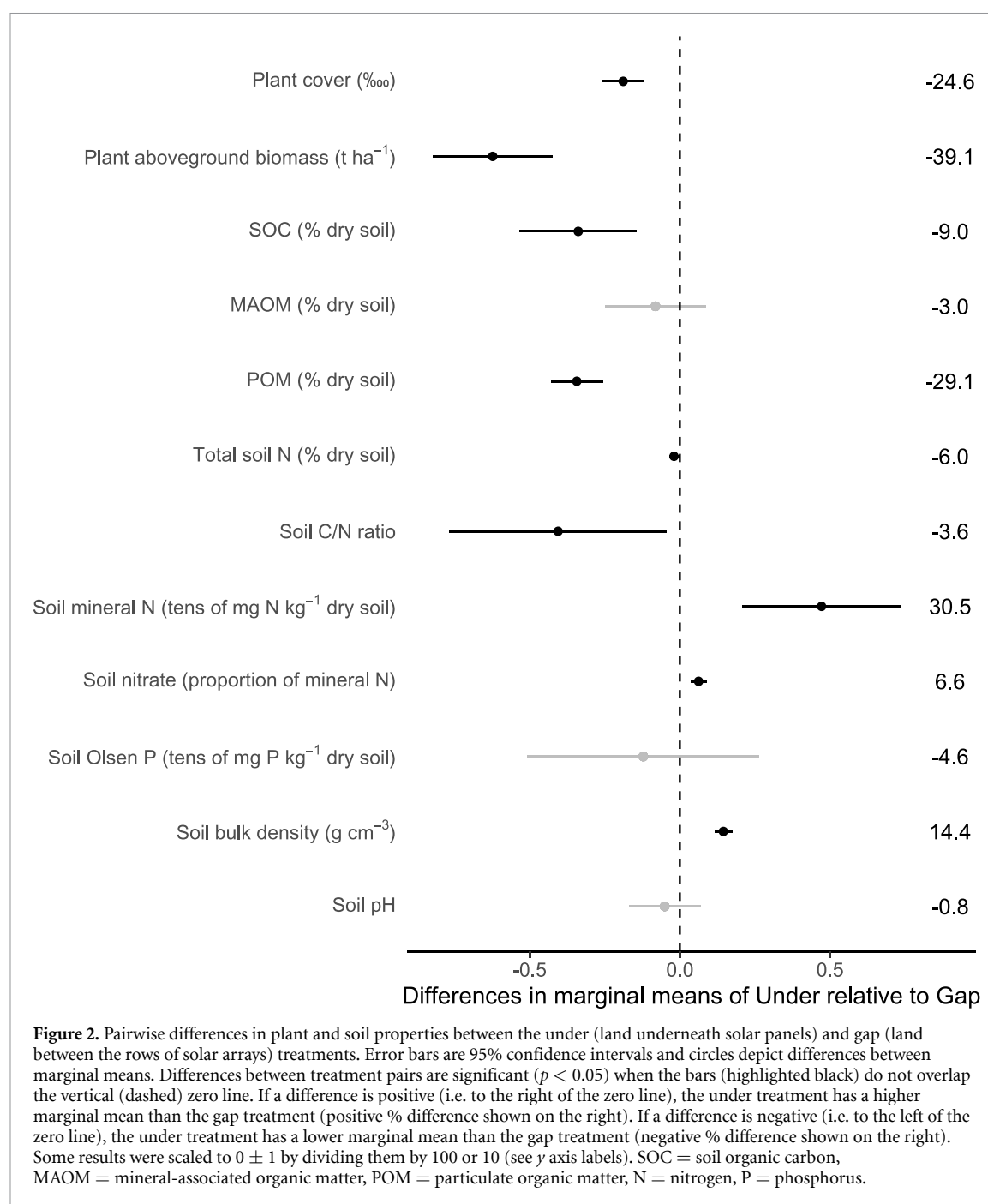
4. Discussion

Our analyses are the first to demonstrate solar farm impacts on a suite of plant and soil properties across a range of sites and offer important insights into the effects of ground-mounted solar panels on plants and soils. Below, we discuss our results by grouping them into measures of plant (plant cover and AGB) and soil properties, including soil carbon and nitrogen (SOC, MAOM, POM, total nitrogen, and C/N ratio), soil (plant-available) nutrients (mineral nitrogen, nitrate, and Olsen P), and soil physiochemical properties (bulk density and pH).

4.1. Plant properties

Our findings, covering a range of solar farms with different design and site characteristics, indicate that plant cover and AGB are lower underneath solar panels than in gaps and pasture. However, effects may be context-dependent as plant cover has also been found to be unaltered by solar panels in some cases (Lambert *et al* 2021). Solar panels have been found to reduce plant photosynthetic rates and biomass by altering soil temperature and lowering receipts of photosynthetically active radiation (Vervloessem *et al* 2022) in temperate (Armstrong *et al* 2016) and Mediterranean (Lambert *et al* 2021, 2023) systems. Lambert *et al* (2023) found reduced plant biomass under solar panels to be due to higher allocation of resources to chlorophyll production to offset shading conditions, which in turn compromised resource allocation for biomass production of aboveground parts. However, the relationship between chlorophyll and biomass production is likely complex and highly variable between species (Paliwal *et al* 1986).

Management practices adopted by some operators may also have an impact on plant cover and biomass, including herbicide spraying to control weeds (often prominent under solar panels in summer; personal observation) and the sowing of low-statured



species to avoid shading of solar panels. The regular use of areas under solar panels for shelter by grazing sheep (personal observation on several sites) may also impact plant establishment and growth through heavy trampling.

The effect of solar panels on microclimate, coupled with land management decisions, also seem to influence plant community composition, diversity, and abundance, as well as the presence of indicator species (Armstrong *et al* 2016, Schindler *et al* 2018, Uldrijan *et al* 2021, 2022, Lambert *et al* 2022), by recruiting species tolerant to specific microclimatic, soil, and management conditions (Uldrijan *et al* 2021). This filtering may have implications

for plant cover and AGB and affect ecosystem functioning (Hernandez *et al* 2014), trophic interactions (Uldrijan *et al* 2022), and the development of fire prone vegetation (Vavřková *et al* 2022).

4.2. Soil carbon and nitrogen

The lower soil carbon found for areas underneath solar panels compared to gap areas and pastures may be directly linked to the effects of solar panels on microclimate, solar radiation, and photosynthetic rates mentioned above. These effects can negatively impact plant establishment and growth, and reduce plant-derived carbon input to soils through altered plant tissue chemistry and litter quality and

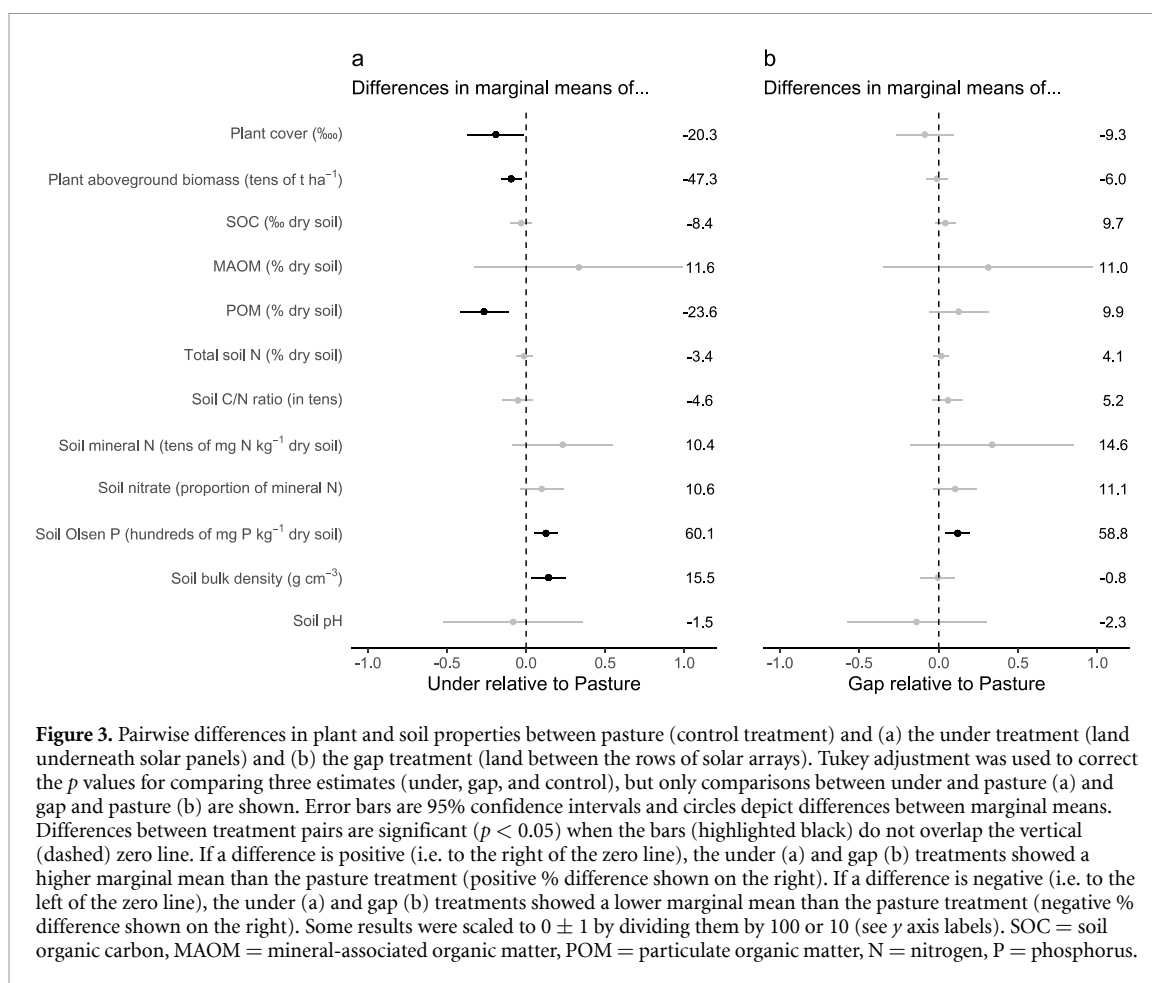


Table 2. Mean differences in plant and soil properties between solar farms and pastures. Means are the marginal means of pairwise tests following mixed linear models fitted to the three sites where data were available for the adjacent pasture, but solar farm means were weighted by the proportion of land taken by the under and gap treatments. If a difference is negative in the final column, solar farms showed a lower mean than pastures.

Variable	Solar farm weighted mean	Pasture marginal mean	% Difference
Plant cover (%)	80.94	94.58	−14.4
Plant aboveground biomass (AGB) (t ha^{-1})	1.50	2.01	−25.2
Soil organic carbon (SOC) (%)	3.88	3.81	1.8
Mineral-associated organic matter (MAOM) (%)	2.84	2.52	11.3
Particulate organic matter (POM) (%)	1.07	1.13	−5.2
Total soil nitrogen (%)	0.38	0.38	0.6
Soil C/N ratio	10.97	10.90	0.6
Soil mineral nitrogen (mg kg^{-1})	22.78	19.91	12.6
Soil nitrate (proportion of mineral nitrogen)	0.92	0.82	10.9
Soil (plant-available) phosphorus (Olsen P) (mg kg^{-1})	20.54	8.34	59.4
Soil bulk density (g cm^{-3})	0.83	0.77	7.7
Soil pH	5.94	6.06	−1.9

quantity (Gill *et al* 2002). Similarly, the lower total soil nitrogen recorded underneath solar panels compared to gap areas may be due to relatively low levels of plant-soil feedbacks (e.g. nitrogen fixation through N-fixing bacteria; van der Putten *et al* 2013) and nutrient cycling under reduced levels of plant-derived organic matter input and microbial activity (Lambert

et al 2023), as recorded in soils under solar panels elsewhere (Choi *et al* 2020, Lambert *et al* 2021, Moscatelli *et al* 2022). In addition, vegetation removal and soil disturbance due to tillage, levelling, trenching works, machinery compaction, and/or topsoil removal before or during solar farm construction may increase erosion and mineralisation rates of organic

matter and also result in reduced SOC (Quinton *et al* 2010, Gregory *et al* 2015) and nitrogen (Lambert *et al* 2021, Moscatelli *et al* 2022) content.

The lower POM observed underneath solar panels compared to gaps and pasture could be a direct result of lower plant biomass, since POM is mostly plant-derived, fast-cycling, and relatively vulnerable to disturbance (Cotrufo *et al* 2019). Reductions in POM may have important implications for long-term changes in SOC considering temperate grasslands can store significant fractions of organic carbon in POM pools (Denef *et al* 2013), making construction and management practices that reduce soil disturbance and maximise carbon input to soils particularly important. Lower POM can also have consequences for soil aggregate stability (Zech *et al* 2022) and negatively impact soil infiltration and erosion rates (Abu-Hamdeh *et al* 2006). In addition, despite being predominantly of microbial origin and relatively slow-cycling, MAOM can receive substantial carbon contributions from plant-derived organic matter and be closely related to short-term SOC cycling (Yu *et al* 2022). Therefore, despite no differences in MAOM between treatments found here, MAOM could be negatively affected over time under solar panels if plant-derived carbon inputs remain low. Moreover, MAOM tends to rapidly saturate under organic fertilisation (Stewart *et al* 2007, Just *et al* 2023), after which the continuous sequestration and storage of soil carbon is only possible through additional POM accrual (Cotrufo *et al* 2019). This could have consequences for long-term soil carbon storage under solar panels, since MAOM is a more persistent form of carbon than POM. Reductions in POM and MAOM could also have consequences for microbial growth and the soil food web by affecting supply of labile carbon and nutrients to plants and microbiota (Lavallee *et al* 2020), as evidenced elsewhere by lower microbiological activity and nutrient cycling under solar panels due to low soil organic matter (Lambert *et al* 2021, 2023, Moscatelli *et al* 2022). Given the potential for temperate grasslands to uptake carbon (Ostle *et al* 2009), there is ample evidence of the importance of land management on soil carbon (Carvalho and Armstrong 2021), and these should be carefully considered in relation to local conditions.

4.3. Soil (plant-available) nutrients

Given solar farms are rarely fertilised, the persistence of plant-available nutrients (nitrogen and phosphorus) in solar farm soils after construction, particularly underneath solar panels, may be a legacy of previous land fertilisation regimes under agricultural production since declines in inorganic nutrients may take several years to occur after cessation of agricultural activities (Parkhurst *et al* 2022a, 2022b), especially if they are not continually removed through harvesting (McLauchlan 2006). Vervloesem *et al* (2022) attributed higher nutrient content in

soils underneath solar panels to their relatively low exposure to sun and rain compared to gap areas that could result in nutrient accumulation over time due to reduced leaching. In addition, the microbial carbon deficiency commonly found under solar panels (Lambert *et al* 2021, 2023) triggered by relatively low plant carbon inputs (rhizodeposition) may be driving microbial targeting of MAOM carbon pools with relatively low C/N ratio to result in excess nitrogen release into the soil via nitrogen mineralisation (Mooshammer *et al* 2014). These effects could lead to negative outcomes for biodiversity and ecosystem functioning long after land use change given the well-documented relationships between soil nutrients and plant species richness and abundance (Isbell *et al* 2019).

Despite the differences in soil nutrients among treatments described above, comparisons between sites under varying conditions and of different ages are difficult since the legacy of agricultural effects on soil properties can be highly variable and dependent on several factors, including time since land use change, post-agricultural management, climate, and mineralogy (McLauchlan 2006).

4.4. Soil physiochemical properties

Compaction of agricultural soils is typically associated with regular trafficking of agricultural machinery or the presence of grazing livestock, and its effects have been well documented (Gregory *et al* 2015), including increased risk of flooding and soil erosion (Batey 2009) and reduced biodiversity (Roovers *et al* 2004). The higher soil compaction under solar panels compared to gap areas and pastures is likely the result of a mixed legacy of previous (and current) agricultural practices (notably livestock grazing) and the use of heavy machinery during construction. Soils in the gaps showed similar levels of compaction to pasture, possibly due to largely successful revegetation efforts after solar farm construction and relatively low levels of disturbance during solar farm operation. In contrast, low levels of vegetation establishment and growth under solar panels may be directly related to high soil compaction due to reduced plant root penetration and water cycling that would help increase soil porosity and aeration, and reduce compaction (Correa *et al* 2019).

There were no statistical differences in soil pH between treatments, but soils under solar panels were slightly more acidic than in gap areas and pastures. Previous research found lower soil pH under solar panels compared to other land use types (Vervloesem *et al* 2022), which was attributed to low soil carbon and nitrogen (Aciego Pietri and Brookes, 2008, Chen *et al* 2016) and high (plant-available) nutrient concentrations (Chen *et al* 2015) under solar panels affecting soil fauna and the concentration of mineral cations. Soil pH will vary considerably from site

to site though depending on several factors, including soil type and texture, climate, topography, mineralogy, and water availability (Slessarev *et al* 2016).

5. Implications

The results presented here showed that, across a range of solar farms within temperate agricultural systems, the most marked impact of ground-mounted solar panels is on vegetation, with cascading effects on soil properties. This indicates that solar farms in temperate systems with a past agricultural legacy should be actively managed (e.g. by seeding diverse native species mixtures and maintaining structured habitats) to maximise delivery of plant- and soil-related ecosystem services. This is particularly true for biomass production and long-term soil carbon storage and sequestration, given the observed effects of solar panels on vegetation and their consequences for soil properties (e.g. soils being deprived of plant carbon inputs due to relatively low plant biomass under solar panels). However, our results suggest that past biotic and abiotic agricultural legacies can be overcome to allow solar farms to deliver environmental benefits other than low carbon electricity, given plant and soil properties in the gaps between solar arrays were generally similar to control conditions, suggesting no deterioration of ecosystem functioning in solar farms if converted from agricultural land. In fact, plant cover and soil carbon showed signs of improvement as solar farms aged (tables A1 and A2), meaning plant- and soil-related ecosystem services could improve over time if solar farms were managed accordingly (Randle-Boggis *et al* 2020) and offered the right policy incentives (Carvalho *et al* 2024b).

Solar farms can be designed and managed to deliver positive plant and soil outcomes. Regarding design, increasing the height of solar panels over the ground to offset the negative effects of shading and changes to microclimate on plant productivity, or increasing the proportion of gap areas (and other areas within solar farms such as margins) to favour plant development and consequently benefit soils through enhanced carbon inputs would be beneficial. Areas under solar panels account for approximately 39% of land in an average solar farm in the UK (but it could be as high as 70% in some cases; Blaydes, unpublished digitised solar farm data), offering scope to manage the remainder to deliver net positive outcomes for nature. In fact, differences in plant and soil properties between solar farms and pastures were lower than differences between under and pasture when accounting for the proportion of land in the different treatments (under and gap), while soil carbon was slightly higher in solar farms than in pastures on average (table 2), even if margins were not considered in this study. These results suggest solar farms can deliver net environmental gains across the site if enough area is set-aside for conservation away

from solar arrays. However, increasing the proportion of land not over sailed by solar panels may result in higher land take for solar farms, meaning overall outcomes will depend on the type of land use being converted.

Finding management solutions to enhance vegetative cover under solar panels in temperate systems will be challenging, given the relative novelty of this type of land use and the fact plant and soil responses to active land management are highly dependent on local conditions. Management options may include the use of low impact machinery during construction to reduce soil compaction, the reduction in soil (plant-available) nutrients to promote species diversity (Isbell *et al* 2013, Midolo *et al* 2019), the regular monitoring of soil pH to formulate soil remediation measures if needed (Neina 2019), the sowing of generic all-purpose seed mixes that can establish on a range of soils and contain shade-tolerant species, and the use of conservation cutting and grazing to promote structured and diverse habitats to benefit wildlife. Frequent monitoring using standardised approaches (Carvalho *et al* 2023) will ensure the delivery of land management objectives and the collection of data that are comparable across sites. This will be key in guaranteeing the long-term provision of ecosystem services and in offering a broad picture of the ecosystem effects of this rapidly expanding novel land use.

6. Conclusions

Solar energy, especially in the form of ground-mounted solar farms, is set to play an important role in decarbonising electricity supplies worldwide. To address both the climate and biodiversity crises, the effects of ground-mounted solar panels on plants and soils must be considered before, during, and after solar farm development and contextualised to local conditions. In addition, the overall impact of a solar farm must be appropriately scaled to account for net environmental change across the site after land development given contrasting effects experienced by areas under solar panels to those in the gaps between solar arrays.

Given the relative youth of solar farms and their anticipated growth, it is critical that ecosystem responses to solar farm development and management are continually monitored to maximise positive biodiversity outcomes. The development of solar farms on agricultural land may lead to benefits for some ecosystem services over time (considering time lags in soil response to land use change), but developing ways to address the legacy of previous agricultural land use and enhancing plant cover under solar panels should be the focus of future research.

Other explanatory variables not included here (e.g. previous land use, land management, gap width, solar panel height and angle) should be considered

in upcoming studies as they may also drive plant and soil responses to solar farm development and can be altered to maximise positive biodiversity outcomes. In addition, the expected growth in solar farms may be accompanied by integrated battery storage facilities, introducing other environmental impacts (Simpa *et al* 2024). Consequently, the effects of battery storage facilities on soils should be considered in future research as they become increasingly more common.

Plant and soil properties may offer foundational indicators to investigate the impacts of solar farms on ecosystem services, but better understanding of the potential effects of solar farms on wider biodiversity (e.g. invertebrates, birds, mammals) is also needed to develop ways to manage solar farms that can benefit nature recovery in the fullest sense.

Data availability statement

The data cannot be made publicly available upon publication because they are owned by a third party and the terms of use prevent public distribution. The data that support the findings of this study are available upon reasonable request from the authors.

Acknowledgments

This research was undertaken as part of the UK Energy Research Centre (UKERC) Research Programme, funded by the UK Research and Innovation Energy Programme under Grant Numbers EP/S029575/1, and within the Knowledge Transfer Partnership (KTP) between Lancaster University and Clarkson & Woods Ecological Consultants under Grant Number KTP12947. KTPs aim to help businesses improve their competitiveness and productivity through the better use of knowledge, technology, and skills held within the UK knowledge base. KTPs are funded by UKRI through Innovate UK with the support of co-funders, including the Scottish Funding Council, Welsh Government, Invest Northern Ireland, Defra, and BEIS. Innovate UK manages the KTP Programme and facilitates its delivery through a range of partners, including the Knowledge Transfer Network (KTN), Knowledge Bases, and Businesses. Additional support was provided by a NERC Industrial Innovation Fellowship (NE/R013489/1) awarded to Alona Armstrong. We also thank Cameron Blaydes and Freya Olsson for help with laboratory work and Clare Benskin from Lancaster University for advice on laboratory methodologies.

Author contributions

Fabio Carvalho, Alona Armstrong, Hannah Montag, Tom Clarkson, Stuart P Sharp, and Piran C L White conceived the ideas and designed the methodology. Fabio Carvalho conducted field work and Rosanne

C Broyd, Miranda Burke, Fabio Carvalho, Marta Cattin, Sammani Ramanayaka, Radim Sarlej, and Abby Wallwork performed laboratory work. Hollie Blaydes produced the map and graphics in figure 1. Laura Bentley advised on the use of soil classes and performed data selection. Fabio Carvalho analysed the data and led the writing of the manuscript. All authors contributed critically to the drafts and gave final approval for submission.

Conflict of interest

Fabio Carvalho was co-funded by Clarkson & Woods Ltd, Hannah Montag is employed by Clarkson & Woods Ltd, Hollie Blaydes was co-funded by Low Carbon Investment Management Ltd, and Tom Clarkson is Managing Director of Clarkson & Woods Ltd. Marta Cattin is currently employed by the Environment Agency; the views expressed are hers and those of the authors and are not formal positions of the Environment Agency.

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New findings reveal extensive environmental damage from solar plants as Gwent Levels waterways face another threat

Thursday 17 July 2025

Recent surveys of the Llanwern solar plant on the Gwent levels highlight a severe decline in the Lapwing breeding colony and Shrill Carder Bee activity. There is also concern about a significant drop in the protected bat population. The very rare breeding Eurasian Cranes have disappeared altogether.

The latest evidence, presented at the recent Planning and Environment Wales hearings regarding a new solar development, Wentlooge Solar, follows a study commissioned by the Welsh Government on the effects on wildlife following the construction of the Llanwern solar plant highlights the serious harm caused to waterways by leakage of dangerous pollutants.

The impact of the 145-hectare Llanwern Solar plant built wholly within two SSSIs is devastating, and highlights the **myth of mitigation** three years after the project began operating.

One of the key issues is water pollution in the reens and ditches, affecting otters and water voles, as well as rare aquatic flora and fauna including many European protected species.

Pollution includes cadmium, which can cause long-term harm to animals and humans, and lead, linked to immune system damage, neurological problems, and oxidative stress, which is potentially carcinogenic.

A Welsh Government decision regarding Wentlooge Solar is looming – yet this scheme is proposed for the same sensitive landscape as Llanwern, despite the Welsh Government's own report highlighting the catastrophic damage already wreaked on this internationally important and irreplaceable wetland.

In addition to water pollution, the report details many other adverse impacts on wildlife, including:

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Lapwing numbers declining: the new "Lapwing Mitigation Area" has not attracted a single lapwing pair three years after construction. In the retained areas, breeding pairs declined from eight before construction to two after, with only one nest found on-site and no successful breeding confirmed in 2023;

Key bee species numbers down: there have been significant declines in Shrill Carder Bee and Brown-banded Carder Bee populations within the solar array areas. Herbicide treatments on thistle plants (a favoured nectar source for the bees) in retained grassland areas and poor establishment of new wildflower planting areas are cited as possible causes;

- Bat activity declining: the level of bat activity (recorded as number of passes) on site has greatly declined, with only a single installed bat box occupied in 2023;
- Extremely rare Eurasian crane gone: prior to construction (2020-21), a pair of Eurasian Cranes were in the area, with hopes that more would follow. They have not been seen since.

██████████ Gwent Wildlife Trust CEO, says of the report (Gwent Levels Post Construction monitoring, part of the evidence base for Gwent Levels Future Wales: Policy 9 Pilot Project - details the damaging effects of such large developments built within and adjacent to the Gwent Levels SSSI).

"These findings show, unequivocally, that mitigation measures to protect wildlife within the fragile and complex wetland ecosystem of the Gwent Levels SSSI, have failed catastrophically. The Levels waterways are home to many rare species, and high levels of pollution from solar plants will damage them irrevocably. The proposed solar plant at Wentlooge is significantly larger than the one at Llanwern, and will pose an even greater threat.

"What's more, in Somerset and Norfolk, the Eurasian crane is making a thrilling comeback. This stunningly beautiful bird appeared to be making a comeback to the Gwent Levels too, but these

hopes have diminished with their absence confirmed by the Welsh Government study.”

Again, I need to stress that we are not opposed to solar energy, simply that such developments need to be located on land where they will not irretrievably damage a nationally important and designated landscape, teeming with wildlife. It also needs to be stressed that only 12 per cent of Wales’ total land area is made up of SSSIs, these small fragments should be sacrosanct. There is plenty of land available that does not threaten SSSIs.”

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